MILITARY-GRADE RISK APPLICATION FOR PROJECTS' DEFENCE, RESILIENCE AND OPTIMIZATION

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ABSTRACT

Military organizations and infrastructural projects have astonishingly strong anatomical/physiological similarities. Mega projects around the world require strong interdisciplinary efforts, have multiple crews and professional groups, significant social and technical inter-dependencies, like the Military have different services such Army, Navy, Air Force. Those services, like projects' crews and areas, are interdependent to some degree at strategic and tactical level. Military and Mega projects should strive for excellence in operations and risk management as increasing resilience of the system and optimization are of paramount importance to their endeavors.

Both have to:
1. Be ready to deliver at any given time (produce 7/24, 365 days),
2. Ensure operational sustainability (asset, maintenance, and stewardship),
3. Ensure health and safety (reduce casualties, protect civilians),
4. Satisfy public opinion while being prone to be opposed and criticized.

ORE (Riskope's Optimum Risk Estimates, ©Riskope) methodology, originally developed and extended to many industrial arenas, is being deployed for a National Army Cyber Defense inter-forces program as it offers all the required attributes for defense, resilience and optimization, including physical and logical convergence. The latest version offers numerous extensions that significantly enhance the management view in any kind of project.

This paper shows through case histories how a “military grade”, convergent global risk application can benefit projects, reducing costs, waste of time, allowing informed decision and reinforcing possible legal defenses. A roadmap for sustainable mitigations can be set-up from cradle to grave, including sensible economic evaluations.

In the era of IoT (Internet of Things) it is time for projects to embrace RiskManagement2.0 and maximize the benefits of multi-hazard, interdependent system's analysis: better understanding, better evaluations, better decisions, better defense.

INTRODUCTION

Military organizations and projects (seen as systems) have astonishingly strong anatomical/physiological (functional) similarities. Projects cover several areas which may be seen as divisions, like the Military have different services such Army, Navy, Air Force. The services, like project divisions, are interdependent to some degree at strategic and tactical level making it hard to grasp all possible ramifications, cascading sequences and complex consequences (Bobrov, 2014). The similarities go down all the way to a reconnaissance troop, possibly translated into a specialty contractor team in the project world. Both strive for excellence in operations and risk management: increasing resilience of the system and optimization are of paramount importance as both, military and projects, have to:
1. Be ready to deliver at any given time (7/24, 365 days).
2. Ensure operational sustainability (asset, maintenance, and stewardship).
3. Maintain confidentiality and security (of business intelligence, contractual arrangements, outputs, etc.).
4. Satisfy public opinion while being prone to be opposed and criticized (Warfield 2002).

In this paper we will show how ORE (Riskope's Optimum Risk Estimates) methodology, originally developed for specific applications (tailings, power generation and distribution, pipelines, logistic) can serve both the military and the project worlds.

ANATOMY OF PROJECT SYSTEMS

ISO and other International and National Risk Codes stress the fact that the context of the study, the environment (internal and external, functional) in which a considered system operates has to be described. However, oftentimes project teams and facilitators
embark in Failure Mode & Effect Analysis (FMEA) or other seemingly code compliant risk related endeavors without taking the time to rigorously describe the system anatomy and physiology. Yet, the original FMEA “rules of deployment” asked for a system's functional analysis: a requirement today oftentimes forgotten. Figure 1 depicts a water treatment pond system, where dams/dikes were split into subsections for the analysis. The cascading ponds suggest a high level of system's interdependency which will have to be accounted for in the risk assessment.

Figure 1: A water treatment pond system project with 18 macro elements including pipelines, dams/dikes, and weirs.

This is the most neglected part of risk assessments, but the most important one. To understand the reasons and underlying assumptions we need to look back in history. Most common practice tools date from World War II and the ‘50s. At the beginning only weapons and very “scary” systems (what we would call today crisis prone or media vulnerable projects) were studied using those methodologies. Industries and rarely projects were using dedicated insurance experts, if any specialized individuals, to transfer risk without any serious evaluations to insurance companies willing to take a bet on them. Then, a series of mishaps, public outcry and political pressure, lead “risk” to become a buzz-word (Appleby, Forlin, 2003). Risk assessment and risk management were nice words to use and common practice trickled down to the minimum common denominator, using FMEA and other oversimplified methods and models to give a “placebo” to everyone (Oboni, Oboni, 2012, Oboni & Al., 2013).

Accidents were still occurring, failures were still qualified as “unforeseeable”, potential consequences were still cursorily considered and evaluated in a compartmentalized way. No one was carefully describing the system’s anatomy and physiology (functional relationships, or interdependencies). It was the time of open risk workshops (“tribal” gatherings?) gaining the status of “instant risk assessment”. Most of the time participants were able to voice concerns and fears, without having dissected the system under consideration, similarly to medicine practice before the understanding of human anatomy and physiology. Investing in new silver bullet technologies (Gross, 2015) became ubiquitous and large capitals were squandered in inefficient or useless mitigations. Then large scale terror attacks (9-11-2001) on US soil and the 2008 global economic recession occurred. All of a sudden new words were coined to describe what we Humans knew very well already: poorly made risk assessments do not bring any value to projects. We Humans talked then about systemic risk, non functioning models, black-swans (legitimate ones and silly ones), fragility, complexity, etc. It was a feast of magic revival, obscurantism, denial of bad habits. All those efforts just to hide one simple fact: unless we take the time and effort to properly define our (project) systems, we cannot perform any serious analysis on them! The parallel is striking: if we do not know the human body anatomy and physiology, any surgery or drug will have a very poor rate of success, or be detrimental.

So, getting back to risk assessments:

- Is it true that our systems are complex? Yes.
- Do they have intrinsic fragility because of their complexity and other reasons? Yes.
- Do rare, extreme events occur? Yes.
- Do we have systemic risks in our systems? Yes.
- Is it true we can dig our head in the sand, say there is nothing we Human can do to evaluate the above and merrily keep doing the same mistakes? YES, we can do it until our project's social license to operate vanishes, or nobody want to insure the said project.
- Is it reasonable, socially acceptable, good for Humanity to do so? Absolutely NOT!

If you want to have fun for a moment, you can set-up the same list of question replacing “system” by “human body”; “events” by “diseases”. Enjoy!

WHAT IS ORE?

The big picture
ORE is International Standard Organization (ISO) 31000 compatible and shines the best when paired with an asset management effort (ISO 51000). By fostering a systematic analysis of system’s anatomy and physiology, ORE allows to avoid most, if not all, of common practices’ pitfalls. That preliminary effort of functional system modeling brings rationality, clarity and transparency to risk assessments' endeavors.
ORE makes risk studies scalable, flexible and adaptable to new conditions. It yields a holistic and convergent understanding of the risk landscape (multi-hazards) surrounding your operations/projects (Oboni, Oboni, 2014).
ORE requires, like a well done FMEA would require, the system's anatomy and physiology (functional analysis) to be described. ORE provides its users with a standardized “node” modular architecture and reproducible rules to link them up. Using these nodes any system, of any size, can be described.

**Figure 2: A ORE standard node scheme.**

**Strengths and Benefits**

ORE studies are:

- transparent (assumptions are explicit, evaluations can be discussed, audited),
- include uncertainties (which could/will be very large, at least at the beginning, but will in some cases possibly be reduced as more data are gathered in later phases),
- probabilistic (even if statistics are available (i.e. historic data), future behavior will be estimated, in terms of annual probabilities of occurrence),
- updatable (rationally, as new information becomes available during the life cycle of the system),
- scalable (from “high level” to detailed operational, no information wasted),
- drillable in the sense that complex queries can be performed for various stakeholders.

ORE studies cover:

- physical losses (human and assets),
- business interruption (BI),
- environmental damages,
- reputational damages and crisis potential.

**ORE deployment procedure**

**Step 1a,b:**

Deployments start by the definition of the boundary of the considered project (Fig. 1). The system is then split in elements (nodes) amenable to analysis (Fig. 2, 3): the finer the splitting, the more detailed the analysis. The final number of nodes generally ranges from less than 50 to several hundreds, possibly thousands. In a preliminary assessment, at pre-feasibility level of various alternatives, 20-30 elements (nodes) are generally considered per alternative.

1a) **Hazard Identification.** The *deliverable of this Step* is a list of Hazards and Hazardous Situation capable of generating physical losses, business interruption, environmental damages, reputational damages and related crisis potential. The list includes emerging and dormant hazards based on analyst's experience, client's experience and technical support, and literature review.

**Figure 3: An ORE model for a dike project. Note how the model is performance oriented and answer the questions: what should each node perform for the system to deliver the intended service?**

**Step 2a,b,c,d:**

1b) **Threat-from/Threat-to analysis** is used to link the identified hazards to particular targets (nodes). Each couple is qualified in terms of possible nefarious outcomes, leading to an unsorted *General Hazard Scenario Register.**

**Figure 4: Scheme of the ORE (Optimum Risk Estimates) continuous process. Scalable and drillable from cradle to grave for any project, alternative, operation.**
For each record of the Register, the ORE foresees that one or more probability-consequences couples are generated to perform the Risk Assessment.

2a) Probabilities are evaluated using various available methodologies as a function of available data and include expert judgments related to future occurrences.

2b) Consequences are defined for each component, including uncertainties. Environmental, human, H&S and reputational-crisis consequences have to follow a different evaluation procedure, based on multipliers of the “factual costs”. Thus ORE foresees the formulation of a blended metric to be agreed in advance of any specific Risk Assessment with the Client.

2c) First order interdependencies (cascading failures, dominoes effects) are calculated using robust reliability models built in the ORE framework, allowing for rational updates when new data become available (from semi-static to real-time updates, depending on the application).

2d) Second order interdependencies (at strategic level, division to division, logistic node to logistic node, etc.) are then also evaluated. This means that at operation level people can still manage and report to higher entities about their risks meanwhile top management can understand interdependencies of one operation or division onto another one without having to share the data with the operation itself. Using the blended metric a “total risk” will be defined for each record. Deliverable of this Step are a General Risk Scenario Register, sorted by decreasing “total risk” or other selected filters.

Step 3a,b,c: ORE foresees an optional treatment of the prior results based on proprietary methodologies as follows:

3a) Definition of the Client's Tolerability Threshold for the project.

3b) Each risk record is compared with the Tolerability (tolerance) Threshold, leading to the computation of the intolerable part of risks.

3c) A ranking based on the intolerable part will be developed for the intolerable risks to highlight critical areas of the project and to guide recommendations on possible mitigations. This ranking has proven to enhance focus and lead to more effective risk based decisions. The effectiveness comes from the ability to dissociate the prioritization from the “zero-risk bias” often afflicting decision making in general and especially common in the management of hazardous waste (Baron et Al. 1993; Kunreuther, 1991). Zero-risk bias is a human tendency to prefer the complete elimination of a specific risk even when alternative options produce a greater reduction in overall risks. The effects of this bias have been observed on certain real-world policies (e.g. war against terrorism as opposed to reducing the risk of traffic accidents or gun violence). The zero-risk bias comes in addition with a “false promise”, i.e. that the likelihood of a threat could reach zero in a human or natural (complex) system.

Step 4:
As an option ORE also foresees the probabilistic alternatives' economic life-cycle evaluation “from cradle to grave” with Comparative Decision Analysis/Economic Safety Margin (CDA/ESM). In this Step risk results from the prior steps are integrated to the costs, meanwhile avoiding the pitfalls of other project evaluation methods such as Net Present Value (NPV):

- The CDA/ESM methodology allows comparisons of projects, in a simplified way, still capturing the uncertainties and stochastic aspects of reality.
- The CDA/ESM methods eliminates the “problems” linked to NPV when evaluating long term projects' risks.
- This approach significantly differs from a classic “provisional balance sheet” approach because risks and uncertainties are explicitly taken into account, as well as the stochastic nature of the costs.

Step 5:
ORE also comes complete with a set of communication documents which allow to properly inform all the stakeholders on the outcome of the Risk Assessment. Figure 5 displays a typical ORE dashboard where it is possible to understand what are the most critical sources of threats to the project, which products and which hazardous sectors are loaded with the largest potential losses (divided by type of loss: physical, BI, environmental, etc.), where the highest logistic risks are and even how the media vulnerabilities are distributed within several divisions (sub-projects, alternatives, operations, etc.) of a same project.

What are ORE’s deliverables?
Specific custom tailored dashboards (Fig. 5), updated as data flow-in (would be up to real time if monitoring systems have the necessary broadcasting capabilities). Dashboards are prepared for specific users in order to bring up information on a need-to-know basis:

- Roadmap to increase durability, sustainability, sensible mitigation.
- Vital elements of Stewardship.
- Quantitative insurance limits, elements to fight insurance denial.
- Enhancements to defensibility beyond compliance.
- Force Majeure clauses.

CASE HISTORY

A Fortune 500 company developed a qualitative and indexed approach (i.e FMEA-Probability Impact Graphs) for one of their projects, but they realized it neither yielded enough specific high quality information nor allowed sensible and informed decisions. Indeed, methodologies such as FMEA, etc. generally lead to
omit critical “big picture” scenarios. A systematic approach to risk considerations in decision-making and management support is paramount especially when various layers of uncertainties surround alternatives, projects, operations. Therefore decision-makers need to understand the:

- assumptions made, so that evaluations can be discussed, audited;
- uncertainties surrounding the decision;
- probabilistic future behavior (evolution);
- benefits of updating risk information during the life cycle of the system;
- benefits of a scalable (from “high level” to detailed operational, no information wasted) risk analysis system.

The approach needed to cover on the consequence (C) side of the risk equation:

- physical losses (human and assets),
- business interruption (BI),
- environmental damages,
- reputational damages and crisis potential.

ORE was selected and deployed (Fig. 4).

The boundary of the considered project was defined collaboratively to include all the operational divisions, subcontractors and corporate logistic network (origin-destination). The elements were then split to be amenable to analysis (functional analysis, Fig. 1,2,3) with a tradeoff in mind, the finer the splitting, the more detailed the analysis, but also more computational intensive. ORE being a performance oriented methodology, the elements were selected to be 41 products of the project. Hazard Identification was then performed using Threat-from/Threat-to approaches to the products (elements of the system) leading to an unsorted General Hazard Scenario Register. Sources of Threat included Competitors (H1), Subcontractors (H2) and a number of Critical Material Suppliers (H3) among those that ended-up generating the most critical risks (Fig. 5).

Due to confidentiality we cannot provide information on the products of this project. As per the hazardous sectors, their list included design, sales, delivery, etc. For each record of the Register more than one probability-consequences (p,C) couple was assigned to cover for stochastic variability of a same accident magnitude. Probabilities were evaluated using various available methodologies pertinent with the available data. In some cases there was data history sufficient to derive “statistical” rates of events, but for the most part probabilities were either model-derived or based on guided subjective evaluations (Ang, Tang, 1975), leading to ranges covering uncertainties. Consequences were defined for each component, including uncertainties by using an additive function of the various components. Thus, the ORE approach enabled the formulation of a blended consequence (“total C”) metric that encompassed Health & Safety (H&S), environmental, reputational. “Total risk” (i.e. the aggregation of the probability and “total C”) was defined for each record and records were then sorted by decreasing “total risk”. Management then also requested different kind of sorting such as decreasing risk in function of different types of hazard and by different kind of threat-to.

Based on the client's tolerance threshold the analyst also performed a ranking based on the intolerable part of risks to highlight critical areas of the operation and to guide recommendations on possible mitigations. This ranking leads to more effective risk based decisions as stated above in step 3c and further discussed in Fig. 8.

The set of communication documents which allowed to properly inform all the stakeholders on the outcome of the Risk Assessment was displayed as a dashboard (Fig. 5).

ORE allowed to understand (Fig. 5) what are the most critical sources of threats to the project, which products and which hazardous sectors are loaded with the largest potential losses (split by type of loss: physical, BI, environmental, and reputational), where the highest logistic risks are and even how the media vulnerabilities are distributed within several divisions (sub-projects, alternatives, operations, etc.) of a same project.

Figure 5: ORE dashboards shows what are the most critical sources of threats to the project and alternatives.
Figures 6, 7 show examples of possible alternative representations which may be more familiar to many accustomed to FMEAs. In Fig. 6 a probability (p)-consequences (C) plot displays the centroids of all the p,C couples after partial aggregation per product (hence the different colors) of the specific project. In Fig. 7 the same results of Fig. 6 are condensed into p,C global “bubbles” per product. This type of representation gives a first-sight view of the global uncertainties surrounding each division. The wider and taller the bubble is the greater the variability of probabilities and consequences surrounding a division, thus the more uncertainties around that specific business.

Figure 8: The 400 risks portfolio sorted in the (y) decreasing value of the total risk for FMEA, ORE.

Figure 8 shows a relatively flat decreasing contour of the decreasing 400 risks in the portfolio for FMEA, whereas ORE displays a much sharper image, with a fast decreasing profile. That means that the ORE prioritization focuses the attention of decision-makers on the risks that actually really matter.

CONCLUSIONS

We have shown how a “military grade”, global risk application can benefit project managers, designers, owners, money lenders and insurers, in short all stakeholders including the public reducing costs, waste of time, allowing informed decision and reinforcing possible legal defenses.

We also have moved away from commonly found decision making biases reportedly flawing mitigative choices in civilian projects and military spaces.

ORE avoids the commonly observed overwhelming syndrome and confirms the applicability of the Pareto's 80-20 rule to the analysis of hazards and risks registers.

In the era of IoT (Internet of Things) it is time for project managers to embrace RiskManagement2.0 and maximize the benefits of convergent multi-hazard, interdependent system's analysis: better understanding, better evaluations, better decisions, better defense for all projects.

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